MEMORANDUM:

TO: Members of Virginia State Bar’s Executive Committee and Bar Council

FROM: Darrel Tillar Mason, Chair
Special Committee on Lawyer Malpractice Insurance

RE: Revisions to Mandatory Malpractice Insurance Proposal

Based on the initial reaction by Council members to the Mandatory Malpractice Insurance Proposal ("the Proposal") as articulated at the March 1, 2008 meeting of Bar Council, the Client Protection Subcommittee of the Lawyer Malpractice Insurance Committee determined that certain immediate revisions should be considered. Specifically, it appeared to those present and involved in the work of the subcommittee, that Council wanted us to further study the impact of the proposed rule on those participating in pro bono representation. Comments from members of the bar in response to publicity about the proposal additionally questioned the impact of the proposal on those providing representation to members of the public on only an occasional basis.

It was never the intent of the subcommittee to propose a rule that would have a chilling effect on pro bono representation. At the same time, the subcommittee did not, and does not, believe that there should be a different measure of protection for those receiving pro bono as opposed to fee-based representation. It has consistently been the intent of the subcommittee to propose a rule that would require those lawyers engaged in the private practice of law who regularly represent clients drawn from the public to maintain minimum malpractice insurance coverage.

Phrasing the Trigger Question

Therefore, the subcommittee considered how to better word the question that triggers the requirement for malpractice coverage.

The wording as it appeared in the proposed rule discussed on March 1st read:

Are you engaged in the private practice of law representing clients (individuals or entities) drawn from the public?

This construction creates a potential ethical problem for certain groups of our members as illustrated in the following examples.
Example 1 – George is a licensed active member of the Virginia State Bar who is employed full time as a non-private practice attorney (federal, state, or local government attorney or in-house counsel). George does not consider himself to be engaged in the private practice of law because he does not maintain a separate office for the provision of legal services to the public, does not advertise in the phone book, and basically does not seek out clients. However, from time to time, George has in the past responded to a request for legal assistance on either a fee-based or pro-bono basis and provided such legal services. He would like to continue to be in a position to do so, but does not want to go to the expense of purchasing malpractice insurance because he does not believe the cost is justified in view of the limited nature of his provision of legal services.

Example 2 – Sally is a licensed active member of the Virginia State Bar who used to have a full time practice with a firm, but who now is a full time parent. She maintains active status because she wants to stay current and may resume her practice in the future. Sally does not consider herself to be engaged in the private practice of law because she does not maintain a separate office for the provision of legal services, does not advertise in the phone book or elsewhere, and basically does not seek out clients. Sally is active in her Church and other non-profit organizations, including a local bar association, and occasionally has agreed to provide free legal advice or representation to contacts made through these groups. Sally cannot justify the cost of malpractice insurance on top of bar dues and CLE costs.

Both George and Sally are concerned that even if they only represent one “public” client a year, they would be ethically bound to answer the certification question in the affirmative.

Consequently, the subcommittee is now proposing that the question triggering the requirement for mandatory malpractice insurance be worded as follows:

**Are you engaged in the private practice of law regularly representing clients (individuals or entities) drawn from the public?**

Under this construction, both George and Sally could ethically answer “no” to the triggering question and would not be required to have malpractice insurance.

**Interpretation of “Regularly”**

The subcommittee anticipates that Council will question who is to define “regularly.” Fortunately, there is ample precedent in our current Rules of Professional Conduct for the use of words that require some subjective interpretation, words such as “regularly,” “adequately,” and “reasonably.” For example, Rule 1:5 states, “The lawyer’s fee shall be adequately explained to the client. When the lawyer has not regularly represented the client, the amount, basis or rate of the fee shall be communicated to the client, preferably in writing, before or within a reasonable time after commencing the representation. Another example appears in Rule 7.5 which states, “The name of a lawyer holding a public office shall not be used in the name of a law firm, or in communications on its behalf, during any substantial period in which the lawyer is not actively and regularly practicing with the firm.”

If a mandatory malpractice insurance rule were adopted, guidance on interpreting the trigger question would be provided as part of the anticipated educational effort. The subcommittee trusts our members and our ethics counsel to work together to resolve any interpretation concerns.
Additional Protection for Pro Bono Clients

The subcommittee also considered whether there was adequate protection for pro bono clients under the proposed rule incorporating the revised language.

Example 3 - Henry is a retired lawyer who never expects to return to the active private practice of law. He maintains active status because he enjoys the association with fellow members of the bar. At least once a year, and sometimes several times a year, Henry agrees to participate on a pro bono basis in a program providing legal services organized by a licensed legal aid society, a state-wide or local bar association, or the Virginia State Bar. While he was in active private practice, Henry always maintained malpractice insurance to protect himself and his clients, but he does not believe the expense of such insurance is justified in his retirement. He is reassured by the knowledge that the organizations sponsoring the pro bono programs he participates in do maintain malpractice policies under which his actions would be covered.

Like Henry, the subcommittee is reassured that lawyers providing and clients benefiting from pro bono representation made available through organized pro bono programs are protected. Licensed legal aid societies have malpractice insurance coverage for participating members as do most on-going organized pro bono programs. The Virginia State Bar maintains a policy covering participants in such programs as: "No Bills Night," "Wills for Heroes," and "Pro Bono Legal Assistance to Military Personnel" to name a few. Law schools provide policies for their faculty as do some companies committed to public service. Fortunately, because the incidence of pro bono clients initiating malpractice litigation is minimal, the premiums for these policies is likewise minimal.

Conclusion

The subcommittee’s intent in offering this revision to the mandatory malpractice insurance proposal exempting those active lawyers who do not regularly engage in the practice of law representing clients drawn from the public is twofold. First, we hope to eliminate the concern that the proposed rule would have an unintended chilling effect on pro bono representation. Second, we hope to eliminate the concern that the proposed rule would place an unjustified financial burden on members practicing less than on a part-time basis. Instead, we hope Council will focus on the central issue of lawyer and client protection from financial harm arising from malpractice committed by those lawyers who daily represent clients drawn from the public.

Thank you.

C: Members of the Special Committee on Lawyer Malpractice Insurance.
A GUIDE TO PURCHASING LAWYER'S PROFESSIONAL LIABILITY INSURANCE IN VIRGINIA

Presented By

The Virginia State Bar's Special Committee on Lawyer Malpractice Insurance

May 2008
The Need For Professional Liability Insurance

Malpractice insurance is essential to:

- Reduce the chance that a claim will result in a severe financial hardship.
- Provide the insured attorney with objective advice when faced with a malpractice claim.
- Assure a prompt and reasonable settlement or dismissal of a claim.
- Provide access to valuable risk management resources.
- Save time and reduce the frustration of dealing with spurious claims.
- Provide protection for an attorney’s reputation and
- Ultimately, protect the client’s interests in the face of a credible claim.

Although the debate over mandatory insurance continues, as of today attorneys in Virginia are not required to maintain malpractice coverage. However, many of the Commonwealth’s citizens assume to their detriment that they will have access to compensation in the event a mistake is made. To our credit as a profession, most Virginia lawyers in private practice recognize malpractice litigation as an ever present risk for today’s professional.

To help our members meet that threat head on, the Virginia State Bar supports the work of its Special Committee on Lawyer Malpractice Insurance and endorses and works closely with one malpractice insurance carrier: the Attorneys Liability Protection Society ("ALPS"). ALPS provided this committee with concrete data to help understand the risks and the solutions available in today’s market place.

For example, about 4% of lawyers insured by ALPS submitted potential malpractice claims in 2007. ALPS’ clients represent a cross-section of the attorneys in Virginia, so we can conclude that a firm of 20 lawyers will likely have a malpractice claim every year of its existence. In spite of this substantial and growing risk of claims, the Bar’s records indicate that as of 2007 approximately 2,000 of its members who represent clients drawn from the general public (almost 12%) are practicing without any malpractice coverage. We respectfully submit that this lack of preventative action is unacceptable.

The Special Committee on Lawyer Malpractice Insurance has created this guide as a resource to assist a lawyer in making an informed decision when purchasing professional liability coverage.

The Parties

The insured is you, the attorney or law firm purchasing legal malpractice coverage. The named insured is also sometimes referred to as “the policy holder”. The insurance company or “carrier” is the primary company that provides the policy form, terms, conditions, and limits. The carrier handles your claim in conjunction with the local

Policy Pointer: Coverage is generally only valid for work done on behalf of the “named insured.” If you do or did work on behalf of other firms or outside agencies, it is likely that this work will not be covered under your standard policy. Be sure to disclose any prior outside work to your insurance provider and discuss what coverage options are available to you.

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defense attorney assigned to your claim. It is the source of your insurance product and provides coverage for claims against you. In some cases the carrier will be a direct writer and in other instances the carrier will be represented by a broker. A direct writer markets and sells its products through employees of the carrier or agents who have substantial expertise in the specific company’s policy. A broker works as an intermediary between multiple carriers and the lawyer requesting insurance.

Both direct writer agents and intermediary brokers will assist you in obtaining the proper coverage, answer questions about coverage and detail the limits of liability that fit your practice profile. They will also discuss current claim trends and assist with legal malpractice prevention programs. You should work with direct writer agents or brokers with specific expertise in lawyers’ professional liability insurance within the Virginia market.

The Paperwork

There are four basic documents you need to know about: the Application, the Declarations Page, the Certificate of Insurance, and the Policy.

In the Application you provide the carrier with information regarding yourself, your firm and your practice. The carrier then takes that information and determines what type of risk you present, in what is called the underwriting process. The most important factors in the underwriting and premium setting process are: claims history, firm size, jurisdiction, loss inclusion date and areas of practice. To obtain an accurate quote, it is essential that you report this information fully.

For most purchasers, completing the application is the most difficult and time consuming part of the insurance process. Some carriers provide forms that can be completed digitally or as online applications that you can complete at your convenience. If you are evaluating whether it is worth your time to complete a new application, you can usually submit a copy of your last full insurance application to other carriers to get an idea of what the pricing is like. A few companies even have short-form indication sheets that you can complete in just a few minutes to get a non-binding estimate.

The Declarations Page, as its name suggests, is generally a one page document that the carrier will provide outlining the terms of your coverage including: the identity of the named insured, the policy’s period the limits of liability on a per claim and aggregate basis, and your deductible. Some policies list the prior acts (retroactive) date on the declarations page and others identify this date in an endorsement. This short summary details all the most important features of your policy in a simple to understand format, and is generally sufficient proof of insurance if requested by one of the groups or individuals for whom you provide legal services.

The Certificate of Insurance is a similar form, which also serves as proof of insurance, but in circumstances where a more up to date document is required. If you are working, for example, with
a Real Estate Title company, they will often require proof of insurance as of the date of closing. In this case, the Certificate of Insurance is the best document available because it is generated not at the date of policy issuance, but as of the date requested, which assures that there has not been a lapse in coverage. Also, unlike the Declarations Page, which is provided directly to the named insured, the Certificate of Insurance is sent from the insurance company to the agency requesting the proof of insurance, adding an additional layer of security. Most companies require that the Certificate be requested in writing, but some companies will accept a verbal request or have developed an automated online process for generating Certificates to help streamline the process for attorneys who need faster service.

The **Policy** is the contract which governs the relationship between the company and the insured. The standard parts of the policy are: the Definitions, Coverage Agreement, Exclusions, Defense & Settlement Provisions, Limits of Liability, Conditions and Endorsements.

**Definitions** usually identify for whom coverage is provided. Examples of terms commonly used in the policy include: Named Insured; Predecessor Firms; Former lawyers, partners & shareholders; Future lawyers, partners & shareholders; Former, current, or future non-attorney employees; and Attorneys serving in an "Of Counsel" capacity.

The **Coverage Agreement** identifies the services, activities or actions that may be covered. It is well to keep in mind, that malpractice policies are generally "claims made" coverage rather than "occurrence" coverage. Auto and property insurance, for example, are occurrence types of coverage. With an "occurrence" based policy, even though the policy may have expired, provided the policy was in force at the time that the loss occurred, a claim can still be made against it. Where a policy is written on a "claims-made" basis, this means that the policy in force at the time a claim against you is made will pay for losses, regardless of when the error occurred in the past. This is true so long as there has not been a constraint placed upon the retroactive date due to occurrences such as gaps in coverage.

In general, legal malpractice policies may cover the following activities:

- Services as an attorney;
- Services as a mediator or arbitrator;
- Services as a title agent;
- Services as a trustee or executor;
- Services as a notary public.

The **Exclusions** identify what activities are not covered by a policy. If and when you file a claim with the carrier, it will make a determination whether the claim is covered or excluded. Often times, it utilizes outside coverage counsel to make this determination. If the carrier concludes that coverage for the claim is excluded under the policy, then it will issue a detailed, written notice to you setting forth the basis of its denial.

Many times, a malpractice plaintiff will plead several causes of action in the alternative. For example, a legal malpractice claim may be expressed in Virginia as, either, a negligence or breach of contract claim. Plaintiffs routinely plead both of these claims in their complaints, and in so doing, include claims of fraud or other intentional

**Policy Pointer:** Be cautious when reviewing the definitions. For example most, but not all, policies provide coverage for work done on behalf of the firm by former attorneys. This is important to determine whether and under what circumstances departing attorneys will need to purchase extended reporting endorsements to protect them from claims arising as a result of prior acts.

**Policy Pointer:** When choosing malpractice insurance, it is well to speak with other attorneys about their experiences with their current and prior malpractice carriers.

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torts, which are not covered under a standard malpractice policy. When faced with a lawsuit containing covered and uncovered claims, the carrier will issue what is known as a "reservation of rights" letter identifying the claims it will not provide indemnity coverage for in the face of an adverse judgment. Because a carrier's duty to defend is broader than its duty to indemnify, many times a carrier will continue to pay the costs of defense, even for the uncovered claims.

Examples of excluded activities can include:

- Dishonest acts;
- Fraudulent acts (Actual Fraud);
- Criminal Acts;
- Malicious Acts;
- Worker's Compensation Claims;
- Bodily Injury or Property Damage;
- Punitive Damages;
- Sexual Harassment;
- Discrimination;
- Activities on Behalf of Family Members;
- Disciplinary Proceedings
- An attorney's actions or omissions while serving as an officer, director, etc., of a business not owned or controlled by the firm (including an attorney's service in a local or specialty bar association).

Some carriers will provide limited coverage for certain types of claims through the use of special policy or endorsement even if the carrier would normally be excluded. For example, attorneys who regularly provide services on behalf of not-for-profit agencies on whose board they serve can request that coverage be added to the policy for that work, so long as it is requested as part of the application process and approved by the underwriter. Also, you should be aware that there can be protection under the "innocent actor/party" provision in most policies for partners who did not participate in the intentional dishonest, criminal, fraudulent or malicious acts of the co-defendants to a claim.

Defence & Settlement Provisions include items such as choice of defense counsel and consent to settle provisions. Under most policies, the carrier has a list or panel of approved defense counsel it uses for each jurisdiction. When an insured submits a claim, the carrier will then assign one of its approved counsel to represent the insured. Some carriers have a standard policy provision which allows the insured to participate in the selection process rather than forcing policy holders to rely solely upon the carrier's decision.

Likewise, most policies require an insured's consent prior to a settlement. This issue can be quite important for the lawyer who believes that he or she did not breach the standard of care. Nevertheless, most policies also have a "hammer clause." If the carrier makes a determination that a settlement is appropriate and you still withhold consent, the hammer clause allows the insurer to protect itself by limiting its liability to the amount of the proposed settlement, leaving you on the hook for any judgment above and beyond that settlement proposal.

The Limits of Liability are perhaps the most important part of any malpractice policy. In this section, a policy will identify the per claim and aggregate limits of liability, defense cost allocation, and the deductible.

A policy's limit is usually expressed in a per claim/annual aggregate manner. For example, given the current claims experience most companies are seeing, the minimum recommended coverage for a solo private practitioner is $250,000 per claim and $500,000 aggregate or "$250,000/$500,000." This means a lawyer has $250,000 in indemnity coverage for each claim filed for that policy period and up to a total of $500,000 per policy period for all tendered claims. In determining the proper policy limit, a lawyer should consider the nature and extent of his or her practice. Obviously firms with more attorneys should generally carry higher limits, as should firms who handle cases of larger than average monetary worth at stake.

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Policy Pointer: To account for differences between "inside the limits" and "outside the limits" policies, you can subtract the anticipated defense costs from the per claim policy limit. You must be cautious when estimating your defense costs, because complex litigation can be very expensive.

By way of example, let us assume the average cost for defending substantiated claim in the State of Virginia is $40,000. A $250,000 per claim policy limit with defense costs inside the limits becomes the

However, when it comes to Defense Costs, some policies can be misleading. Most malpractice policies provide that defense costs are "inside the limits of liability." A policy that has defense costs inside the limits of liability is "self-liquidating" or "cannibalizing" in nature. This means that each dollar expended in defending the lawsuit, i.e., attorney's fees and expenses, is deducted from the policy's limit thus decreasing the amount available to pay the client in settlement or judgment.

Some policies also have what is known as a "claims allowance expense." A policy with this type of clause provides that the insurance carrier will pay a certain amount of money towards defense costs before the policy's limits begin to self liquidate. After that figure is expended, the remaining defense costs are deducted from that policy's limits. Obviously, a policy with these types of provisions can drastically reduce the indemnity coverage you thought you were purchasing. As such, when you are purchasing a policy you should carefully consider whether you want either of these provisions.

Another important factor is a policy's Deductible. Most malpractice policies contain deductible clauses. A deductible can be applied on both a per claim and an aggregate basis. There are many different options regarding when and why an insured may have to pay his or her deductible and this issue should be fully discussed with the carrier or broker in obtaining a policy. If that deductible is what as known as a "first dollar defense" or a "loss only" deductible then you only pay your deductible if and when a settlement is reached or an adverse judgment is entered. Based upon ALPS' experience in Virginia, 62% of all claims for which defense costs were incurred resulted in no actual losses. If those attorneys all had first dollar defense, they would not have incurred any out of pocket expenses to resolve what were, by-and-large unsubstantiated claims. For obvious reasons, this is an attractive option in many malpractice policies.

The Conditions section of a policy may include, but is not limited to, the following:

- A requirement that you, the insured, provide timely notice to the carrier of all claims and potential claims;
- A subrogation provision in favor of the carrier;
- A requirement that you, the insured, assist and cooperate with the carrier and defense counsel in defending against the claim;

Lastly, you should closely review the Endorsements and/or Riders to the policy. Whereas the body of the policy is form in nature and meant to apply to all insureds, the Endorsements tailor a policy on a lawyer-by-lawyer basis. Endorsements can do many things, including, adding or limiting a policy's coverage, and identifying additional insureds.

Perhaps the most important endorsement any attorney will obtain in his or her career is when an existing policy is about to lapse because the firm is dissolving or the lawyer is retiring. At that point, the lawyer should consider obtaining an "Extended Reporting Period Endorsement." This endorsement is often times colloquially, and indeed erroneously, referred to as "tail coverage." It is not, in fact, new or different coverage or a new policy. Rather, the Endorsement simply extends the time under the old, lapping policy in which the attorney can submit a covered claim to the insurance carrier for defense and indemnity coverage. Unless the departing attorney is covered by "former attorney language", he or she should strongly consider purchasing this additional endorsement,
especially since several companies offer free and/or low cost extended reporting if the attorney becomes disabled, dies, retires, after being insured for a specified number of consecutive years with the same carrier.

Conclusion

The legal malpractice insurance market is complex and offers many different options for Virginia attorneys. Exercise caution and good judgment when you compare your options to make sure that you and your client are going to be protected if and when a claim is presented. The Committee would like to acknowledge and thank ALPS for its assistance in preparing this Guide.

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